

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—114th Cong., 2d Sess.

S. 2817

To improve understanding and forecasting of space weather events, and for other purposes.

Referred to the Committee on _____ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by _____

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Space Weather Re-
5 search and Forecasting Act”.

6 **SEC. 2. SPACE WEATHER.**

7 (a) IN GENERAL.—Subtitle VI of title 51, United
8 States Code, is amended by adding after chapter 605 the
9 following:

10 **“CHAPTER 607—SPACE WEATHER**

- “60701. Space weather
- “60702. Observations and forecasting
- “60703. Research and technology
- “60704. Space weather data.

1 **“§ 60701. Space weather**

2 “(a) FINDINGS.—Congress makes the following find-
3 ings:

4 “(1) Space weather events pose a significant
5 threat to humans working in the space environment
6 and to modern technological systems.

7 “(2) The effects of severe space weather events
8 on the electric power grid, satellites and satellite
9 communications and information, airline operations,
10 astronauts living and working in space, and space-
11 based position, navigation, and timing systems could
12 have significant societal, economic, national security,
13 and health impacts.

14 “(3) Earth and space observations provide cru-
15 cial data necessary to predict and warn about space
16 weather events.

17 “(4) Clear roles and accountability of Federal
18 departments and agencies are critical for an efficient
19 and effective response to threats posed by space
20 weather.

21 “(5) In October 2015, the National Science and
22 Technology Council published a National Space
23 Weather Strategy and a National Space Weather
24 Action Plan seeking to integrate national space
25 weather efforts and add new capabilities to meet in-
26 creasing demand for space weather information.

1 “(b) FEDERAL AGENCY ROLES.—

2 “(1) FINDINGS.—Congress finds that—

3 “(A) the National Oceanic and Atmos-
4 pheric Administration provides operational
5 space weather forecasting and monitoring for
6 civil applications, maintains ground and space-
7 based assets to provide observations needed for
8 forecasting, prediction, and warnings, and de-
9 velops requirements for space weather fore-
10 casting technologies and science;

11 “(B) the Department of Defense provides
12 operational space weather forecasting, moni-
13 toring, and research for the department’s
14 unique missions and applications;

15 “(C) the National Aeronautics and Space
16 Administration provides increased under-
17 standing of the fundamental physics of the
18 Sun-Earth system through space-based observa-
19 tions and modeling, develops new space-based
20 technologies and missions, and monitors space
21 weather for NASA’s space missions;

22 “(D) the National Science Foundation pro-
23 vides increased understanding of the Sun-Earth
24 system through ground-based measurements,
25 technologies, and modeling;

1 “(E) the Department of the Interior col-
2 lects, distributes, and archives operational
3 ground-based magnetometer data in the United
4 States and its territories, and works with the
5 international community to improve global geo-
6 physical monitoring; and

7 “(F) the Federal Aviation Administration
8 provides operational requirements for space
9 weather services in support of aviation and for
10 coordination of these requirements with the
11 International Civil Aviation Organization, inte-
12 grates space weather data and products into the
13 Next Generation Air Transportation System,
14 and conducts real-time monitoring of the
15 charged particle radiation environment to pro-
16 tect the health and safety of crew and pas-
17 sengers during space weather events.

18 “(2) OFFICE OF SCIENCE AND TECHNOLOGY
19 POLICY.—The Director of the Office of Science and
20 Technology Policy shall—

21 “(A) coordinate the development and im-
22 plementation of Federal Government activities
23 to improve the Nation’s ability to prepare,
24 avoid, mitigate, respond to, and recover from

1 potentially devastating impacts of space weath-
2 er events; and

3 “(B) coordinate the activities of the Na-
4 tional Space Weather Program members.

5 “(c) SPACE WEATHER INTERAGENCY WORKING
6 GROUP.—In order to continue coordination of executive
7 branch efforts to understand, prepare, coordinate, and
8 plan for space weather, the National Science and Tech-
9 nology Council shall establish an interagency working
10 group on space weather that includes representatives of
11 the Federal agencies participating in the National Space
12 Weather Program, and of other Federal agencies, as ap-
13 propriate.

14 “(d) NATIONAL SPACE WEATHER PROGRAM.—In
15 order to understand and respond to the adverse effects
16 of space weather, the National Space Weather Program
17 shall leverage capabilities across participating Federal
18 agencies, including—

19 “(1) the National Oceanic and Atmospheric Ad-
20 ministration;

21 “(2) the National Aeronautics and Space Ad-
22 ministration;

23 “(3) the National Science Foundation;

24 “(4) the Department of Defense;

25 “(5) the Department of the Interior;

1 “(6) the Department of Homeland Security;

2 “(7) the Department of Energy;

3 “(8) the Department of Transportation, includ-
4 ing the Federal Aviation Administration; and

5 “(9) the Department of State.

6 “(c) INTERAGENCY AGREEMENTS.—

7 “(1) SENSE OF CONGRESS.—It is the sense of
8 Congress that the interagency collaboration between
9 the National Aeronautics and Space Administration
10 and the National Oceanic and Atmospheric Adminis-
11 tration on terrestrial weather observations pro-
12 vides—

13 “(A) an effective mechanism for improving
14 weather and climate data collection while avoid-
15 ing unnecessary duplication of capabilities
16 across Federal agencies; and

17 “(B) an agency collaboration model that
18 could benefit space weather observations.

19 “(2) INTERAGENCY AGREEMENTS.—The Ad-
20 ministrator of the National Aeronautics and Space
21 Administration and the Administrator of the Na-
22 tional Oceanic and Atmospheric Administration shall
23 enter into 1 or more interagency agreements pro-
24 viding for cooperation and collaboration in the devel-

1 opment of space weather spacecraft, instruments,
2 and technologies in accordance with this chapter.

3 **“§ 60702. Observations and forecasting**

4 “(a) POLICY.—It is the policy of the United States
5 to establish and sustain a baseline capability for space
6 weather observations.

7 “(b) INTEGRATED STRATEGY.—

8 “(1) IN GENERAL.—The Director of the Office
9 of Science and Technology Policy, in coordination
10 with the Administrator of the National Oceanic and
11 Atmospheric Administration, the Administrator of
12 the National Aeronautics and Space Administration,
13 the Director of the National Science Foundation,
14 and the Secretary of Defense, and in consultation
15 with the academic and commercial communities,
16 shall develop an integrated strategy for solar and
17 solar wind observations beyond the lifetime of cur-
18 rent assets, that considers—

19 “(A) the provision of solar wind measure-
20 ments and other measurements essential to
21 space weather forecasting; and

22 “(B) the provision of solar and space
23 weather measurements important for scientific
24 purposes.

1 “(2) CONSIDERATIONS.—In developing the
2 strategy under paragraph (1), the Director of the
3 Office of Science and Technology Policy shall con-
4 sider small satellite options, hosted payloads, com-
5 mercial options, international options, and prize au-
6 thority.

7 “(c) CRITICAL OBSERVATIONS.—In order to sustain
8 current space-based observational capabilities, the Admin-
9 istrator of the National Aeronautics and Space Adminis-
10 tration shall—

11 “(1) in cooperation with the European Space
12 Agency, maintain operations of the Solar and
13 Heliospheric Observatory/Large Angle and Spec-
14 trometric Coronagraph (referred to in this section as
15 ‘SOHO/LASCO’) for as long as the satellite con-
16 tinues to deliver quality observations; and

17 “(2) prioritize the reception of LASCO data.

18 “(d) ADDITIONAL CAPABILITY FOR SOLAR IMAG-
19 ING.—

20 “(1) IN GENERAL.—The Administrator of the
21 National Oceanic and Atmospheric Administration
22 shall secure reliable secondary capability for near
23 real-time coronal mass ejection imagery.

24 “(2) OPTIONS.—The Administrator of the Na-
25 tional Oceanic and Atmospheric Administration, in

1 coordination with the Secretary of Defense and the
2 Administrator of the National Aeronautics and
3 Space Administration, shall develop options to build
4 and deploy 1 or more instruments for near real-time
5 coronal mass ejection imagery.

6 “(3) CONSIDERATIONS.—In developing options
7 under paragraph (2), the Administrator of the Na-
8 tional Oceanic and Atmospheric Administration shall
9 consider commercial solutions, prize authority, aca-
10 demic and international partnerships, and opportuni-
11 ties to deploy the instrument or instruments as a
12 secondary payload on an upcoming planned launch.

13 “(4) COSTS.—In implementing paragraph (1),
14 the Administrator of the National Oceanic and At-
15 mospheric Administration shall prioritize a cost-ef-
16 fective solution.

17 “(5) OPERATIONAL PLANNING.—The Adminis-
18 trator of the National Oceanic and Atmospheric Ad-
19 ministration shall develop an operational contingency
20 plan to provide continuous space weather forecasting
21 in the event of a SOHO/LASCO failure.

22 “(6) BRIEFING.—Not later than 120 days after
23 the date of enactment of the Space Weather Re-
24 search and Forecasting Act, the Administrator of
25 the National Oceanic and Atmospheric Administra-

1 tion shall provide a briefing to the Committee on
2 Commerce, Science, and Transportation of the Sen-
3 ate and the Committee on Science, Space, and Tech-
4 nology of the House of Representatives on the op-
5 tions for building and deploying the instrument or
6 instruments described in paragraph (2) and the
7 operational contingency plan developed under para-
8 graph (5).

9 “(e) FOLLOW-ON SPACE-BASED OBSERVATIONS.—
10 The Administrator of the National Oceanic and Atmos-
11 pheric Administration, in coordination with the Secretary
12 of Defense, shall develop requirements and a plan for fol-
13 low-on space-based observations for operational purposes,
14 in accordance with the integrated strategy developed
15 under subsection (b).

16 “(f) REPORT.—Not later than 180 days after the
17 date of enactment of the Space Weather Research and
18 Forecasting Act, the Director of the Office of Science and
19 Technology Policy shall submit to the Committee on Com-
20 merce, Science, and Transportation of the Senate and the
21 Committee on Science, Space, and Technology of the
22 House of Representatives a report on the integrated strat-
23 egy under subsection (b), including the plans for follow-
24 on space-based observations under subsection (e).

1 “(g) GROUND-BASED OBSERVATIONS.—The National
2 Science Foundation, the Air Force, and where practicable
3 in support of the Air Force, the Navy shall each—

4 “(1) maintain ground-based observations of the
5 Sun; and

6 “(2) provide space weather data by means of its
7 set of ground-based facilities, including radars,
8 lidars, magnetometers, radio receivers, aurora and
9 airglow imagers, spectrometers, interferometers, and
10 solar observatories.

11 “(h) GROUND-BASED OBSERVATIONS DATA.—The
12 National Science Foundation shall—

13 “(1) provide key data streams from the plat-
14 forms described in subsection (g) for research and to
15 support space weather model development;

16 “(2) develop experimental models for scientific
17 purposes; and

18 “(3) support the transition of the experimental
19 models to operations where appropriate.

20 **“§ 60703. Research and technology.**

21 “(a) USER NEEDS.—

22 “(1) IN GENERAL.—The Administrator of the
23 National Oceanic and Atmospheric Administration,
24 the Secretary of the Air Force, and where prac-
25 ticable in support of the Air Force, the Secretary of

1 the Navy, in conjunction with the heads of other rel-
2 evant Federal agencies, shall conduct a comprehen-
3 sive survey to identify and prioritize the needs of
4 space weather forecast users, including space weath-
5 er data and space weather forecast data needed to
6 improve services and inform research priorities and
7 technology needs.

8 “(2) CONTENTS.—In conducting the com-
9 prehensive survey under paragraph (1), the Adminis-
10 trator of the National Oceanic and Atmospheric Ad-
11 ministration, the Secretary of the Air Force, and
12 where practicable in support of the Air Force, the
13 Secretary of the Navy, at a minimum, shall—

14 “(A) consider the goals for forecast lead
15 time, accuracy, coverage, timeliness, data rate,
16 and data quality for space weather observa-
17 tions;

18 “(B) identify opportunities to address the
19 needs identified under paragraph (1) through
20 collaborations with academia, the private sector,
21 and the international community;

22 “(C) identify opportunities for new tech-
23 nologies and instrumentation to address the
24 needs identified under paragraph (1); and

1 “(D) publish a report on the findings
2 under subparagraphs (A) through (C).

3 “(3) PUBLICATION.—Not later than 1 year
4 after the date of enactment of the Space Weather
5 Research and Forecasting Act, the Administrator of
6 the National Oceanic and Atmospheric Administra-
7 tion, the Secretary of the Air Force, and where prac-
8 ticable in support of the Air Force, the Secretary of
9 the Navy, shall—

10 “(A) make the results of the comprehen-
11 sive survey publicly available; and

12 “(B) notify the Committee on Commerce,
13 Science, and Transportation of the Senate and
14 the Committee on Science, Space, and Tech-
15 nology of the House of Representatives of the
16 publication under subparagraph (A).

17 “(b) RESEARCH ACTIVITIES.—

18 “(1) BASIC RESEARCH.—As part of the Na-
19 tional Space Weather Program, the Director of the
20 National Science Foundation, Administrator of the
21 National Aeronautics and Space Administration, and
22 Secretary of Defense shall continue to carry out
23 basic research activities on heliophysics, geospace
24 science, and space weather and support competitive,
25 merit-based, peer-reviewed proposals for research,

1 modeling, and monitoring of space weather and its
2 impacts, including science goals outlined in Solar
3 and Space Physics Decadal surveys conducted by the
4 National Academy of Sciences.

5 “(2) MULTIDISCIPLINARY RESEARCH.—

6 “(A) FINDINGS.—Congress finds that the
7 multidisciplinary nature of solar and space
8 physics creates funding challenges that require
9 coordination across scientific disciplines and
10 Federal agencies.

11 “(B) MULTIDISCIPLINARY RESEARCH.—As
12 part of the National Space Weather Program,
13 the Director of the National Science Founda-
14 tion, the Administrator of the National Oceanic
15 and Atmospheric Administration, and the Ad-
16 ministrator of the National Aeronautics and
17 Space Administration shall pursue multidisci-
18 plinary research in subjects that further our
19 understanding of solar physics, space physics,
20 and space weather.

21 “(C) SENSE OF CONGRESS.—It is the
22 sense of Congress that the Administrator of the
23 National Aeronautics and Space Administration
24 and Director of the National Science Founda-

1 tion should support competitively awarded
2 Heliophysics Science Centers.

3 “(c) SCIENCE MISSIONS.—The Administrator of the
4 National Aeronautics and Space Administration shall seek
5 to implement missions that meet the science objectives
6 identified in Solar and Space Physics Decadal surveys con-
7 ducted by the National Academy of Sciences.

8 “(d) RESEARCH TO OPERATIONS.—

9 “(1) IN GENERAL.—The Administrator of the
10 National Aeronautics and Space Administration, the
11 Director of the National Science Foundation, the
12 Administrator of the National Oceanic and Atmos-
13 pheric Administration, the Secretary of the Air
14 Force, and where practicable in support of the Air
15 Force, the Secretary of the Navy, shall—

16 “(A) develop a formal mechanism to tran-
17 sition National Aeronautics and Space Adminis-
18 tration, National Science Foundation, Air
19 Force, and Navy research findings, models, and
20 capabilities, as appropriate, to National Oceanic
21 and Atmospheric Administration and Depart-
22 ment of Defense space weather operational fore-
23 casting centers; and

1 “(B) enhance coordination between re-
2 search modeling centers and forecasting cen-
3 ters.

4 “(2) OPERATIONAL NEEDS.—The Adminis-
5 trator of the National Oceanic and Atmospheric Ad-
6 ministration and the Secretary of Defense, in coordi-
7 nation with the Administrator of the National Aero-
8 nautics and Space Administration and the Director
9 of the National Science Foundation, shall develop a
10 formal mechanism to communicate the operational
11 needs of space weather forecasters to the research
12 community.

13 “(e) TECHNOLOGY DEVELOPMENT.—

14 “(1) FINDINGS.—Congress finds that observa-
15 tions and measurements closer to the Sun and ad-
16 vanced instrumentation would provide for more ad-
17 vanced warning of space weather disturbances (as
18 defined in section 3 of the Space Weather Research
19 and Forecasting Act).

20 “(2) TECHNOLOGY AND INSTRUMENTATION DE-
21 VELOPMENT.—The Administrator of the National
22 Aeronautics and Space Administration and the Di-
23 rector of the National Science Foundation shall sup-
24 port the development of technologies and instrumen-
25 tation to improve space weather forecasting lead-

1 time and accuracy to meet the needs identified by
2 the Administrator of the National Oceanic and At-
3 mospheric Administration.

4 **“§ 60704. Space weather data**

5 “(a) IN GENERAL.—The Administrator of the Na-
6 tional Aeronautics and Space Administration and the Di-
7 rector of the National Science Foundation shall—

8 “(1) make space weather related data obtained
9 for scientific research purposes available to space
10 weather forecasters and operations centers; and

11 “(2) support model development and model ap-
12 plications to space weather forecasting.

13 “(b) RESEARCH.—The Administrator of the National
14 Oceanic and Atmospheric Administration shall make space
15 weather related data obtained from operational forecasting
16 available for scientific research.”.

17 (b) TECHNICAL AND CONFORMING AMENDMENTS.—

18 (1) REPEAL OF SECTION 809.—Section 809 of
19 the National Aeronautics and Space Administration
20 Authorization Act of 2010 (42 U.S.C. 18388) and
21 the item relating to that section in the table of con-
22 tents under section 1(b) of that Act (124 Stat.
23 2806) are repealed.

24 (2) TABLE OF CHAPTERS.—The table of chap-
25 ters of title 51, United States Code, is amended by

1 adding after the item relating to chapter 605 the fol-
2 lowing:

“607 . Space weather 60701”.

3 **SEC. 3. SPACE WEATHER METRICS.**

4 (a) DEFINITIONS.—In this section:

5 (1) SPACE WEATHER DISTURBANCE.—The term
6 “space weather disturbance” includes geo-electric
7 fields, ionizing radiation, ionospheric disturbances,
8 solar radio bursts, and upper atmospheric expansion.

9 (2) SPACE WEATHER BENCHMARK.—The term
10 “space weather benchmark” means the physical
11 characteristics and conditions describing the nature,
12 frequency, and intensity of space weather disturb-
13 ances.

14 (b) BENCHMARKS.—

15 (1) PRELIMINARY.—Not later than 90 days
16 after the date of enactment of this Act, the Space
17 Weather Interagency Working Group, established
18 under section 60701 of title 51, United States Code,
19 in consultation with academic and commercial ex-
20 perts, shall—

21 (A) assess existing data, the historical
22 record, models, and peer-reviewed studies on
23 space weather; and

1 (B) develop preliminary benchmarks, based
2 on current scientific understanding and the his-
3 torical record, for measuring solar disturbances.

4 (2) FINAL.—Not later than 18 months after
5 the date the preliminary benchmarks are developed
6 under paragraph (1), the Space Weather Inter-
7 agency Working Group shall publish final bench-
8 marks.

9 (3) REVIEW.—The Administrator of the Na-
10 tional Aeronautics and Space Administration shall
11 contract with the National Academy of Sciences to
12 review the benchmarks established under paragraph
13 (2).

14 (4) REVISIONS.—The Space Weather Inter-
15 agency Working Group shall update and revise the
16 final benchmarks under paragraph (2), as necessary,
17 based on—

18 (A) the results of the review under para-
19 graph (3);

20 (B) any significant new data or advances
21 in scientific understanding that become avail-
22 able; or

23 (C) the evolving needs of entities impacted
24 by solar disturbances.

1 **SEC. 4. PROTECTION OF CRITICAL INFRASTRUCTURE.**

2 (a) IN GENERAL.—The Administrator of the Na-
3 tional Oceanic and Atmospheric Administration, in con-
4 sultation with the heads of other relevant Federal agen-
5 cies, shall provide information about space weather haz-
6 ards to the Secretary of Homeland Security for purposes
7 of this section.

8 (b) CRITICAL INFRASTRUCTURE.—The Secretary of
9 Homeland Security, in consultation with sector-specific
10 agencies, the Administrator of the National Oceanic and
11 Atmospheric Administration, and the heads of other rel-
12 evant agencies, shall—

13 (1) include, in meeting national critical infra-
14 structure reporting requirements, an assessment of
15 the vulnerability of critical infrastructure to space
16 weather events, as described by the space weather
17 benchmarks under section 3; and

18 (2) support critical infrastructure providers in
19 managing the risks and impacts associated with
20 space weather.

21 (c) PROHIBITION ON NEW REGULATORY AUTHOR-
22 ITY.—Nothing in subsection (b) may be construed to grant
23 the Secretary of Homeland Security any authority to pro-
24 mulgate regulations that was not in effect on the day be-
25 fore the date of enactment of this Act.

1 (d) DEFINITION OF SECTOR-SPECIFIC AGENCY.—In
2 this section, the term “sector-specific agency” has the
3 meaning given the term in Presidential Policy Directive—
4 21 of February 12, 2013 (Critical Infrastructure Security
5 and Resilience), or any successor.

6 **SEC. 5. PROTECTION OF NATIONAL SECURITY ASSETS.**

7 (a) IN GENERAL.—The National Security Council, in
8 consultation with the Office of the Director of National
9 Intelligence, the Secretary of Defense, and the heads of
10 other relevant Federal agencies, shall—

11 (1) assess the vulnerability of the national secu-
12 rity community to space weather events, as described
13 by the space weather benchmarks under section 3;
14 and

15 (2) develop national security mechanisms to
16 protection national security assets from space weath-
17 er threats.

18 (b) COOPERATION.—The Secretary of Defense, in
19 consultation with the heads of other relevant Federal
20 agencies, shall provide information about space weather
21 hazards to the National Security Council, Director of Na-
22 tional Intelligence, and heads of Defense Agencies for pur-
23 poses of this section.

1 **SEC. 6. ENSURING THE SAFETY OF CIVIL AVIATION.**

2 (a) IN GENERAL.—The Administrator of the Federal
3 Aviation Administration, in consultation with the heads of
4 other relevant Federal agencies, shall—

5 (1) assess the safety implications and vulner-
6 ability of the national airspace system by space
7 weather events, as described by the space weather
8 benchmarks under section 3;

9 (2) assess methods to mitigate the safety impli-
10 cations and effects of space weather on aviation
11 communication systems, aircraft navigation systems,
12 satellite and ground-based navigation systems, and
13 potential health effects of radiation exposure; and

14 (3) assess options for incorporating space
15 weather into operational training for pilots, cabin
16 crew, dispatchers, air traffic controllers, meteorolo-
17 gists, and engineers.

18 (b) SPACE WEATHER COMMUNICATION.—The Ad-
19 ministrator of the Federal Aviation Administration, in
20 consultation with the heads of other relevant Federal
21 agencies, shall develop methods to increase the interaction
22 between the aviation community and the space weather re-
23 search and service provider community.